

## Message Text

CONFIDENTIAL

PAGE 01 KABUL 04171 01 OF 02 150403Z  
ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00  
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 DEAE-00  
INR-07 JUSE-00 SNM-02 TRSE-00 NSC-05 OES-07  
OMB-01 AGR-01 AID-05 L-03 SS-15 /082 W  
-----150414Z 071664 /13

O P 150333Z JUN 77  
FM AMEMBASSY KABUL  
TO SECSTATE WASHDC IMMEDIATE 3143  
INFO AMEMBASSY ANKARA PRIORITY  
AMEMBASSY BONN PRIORITY  
AMEMBASSY COPENHAGEN PRIORITY  
US MISSION GENEVA PRIORITY 516  
AMEMBASSY ISLAMABAD PRIORITY  
AMEMBASSY LONDON PRIORITY  
AMEMBASSY MOSCOW PRIORITY  
AMEMBASSY PARIS PRIORITY  
AMEMBASSY STOCKHOLM PRIORITY  
AMEMBASSY TEHRAN PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 KABUL 4171

NEA/PAB PLS PASS TO AMBASSADOR ELIOT

E. O. 11652: GDS  
TAGS: SNAR, UN, UK, AF  
SUBJECT: AFGHANS RELUCTANT TO INCLUDE OTHER NATIONS IN NEW  
INTERNATIONAL COORDINATING COMMITTEE ON AFGHAN  
NARCOTICS MATTERS

REF: A) KABUL 4009 (NOTAL) B) KABUL 4008 (NOTAL) C) STATE  
111535 (NOTAL)

1. SUMMARY. THE GOVERNMENT OF AFGHANISTAN (GOA) CURRENTLY  
PLANS TO RESTRICT PARTICIPATION IN THE NEW INTER-  
NATIONAL COORDINATING COMMITTEE TO REPRESENTATIVES  
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PAGE 02 KABUL 04171 01 OF 02 150403Z

OF THE GOA, UN AND US. THE EMBASSY AND UNDP ARE  
URGING BROADER REPRESENTATION. THE EMBASSY RECOM-  
MENDS THAT THE SECRETARY REQUEST SOME EXPRESSION  
OF SOVIET CONCERN OVER AFGHAN OPIUM PRODUCTION IN  
SOVIET PROJECT AREAS. END SUMMARY.

2. ON JUNE 11, AN EMBASSY OFFICER ASKED MOHAMMAD

YAHYA MAROOFI, ACTING DIRECTOR OF THE INTERNATIONAL RELATIONS AND UN AFFAIRS DEPARTMENT OF THE AFGHAN MINISTRY OF FOREIGN AFFAIRS, WHICH NATIONS THE AFGHANS WOULD BE INVITING TO PARTICIPATE IN THE FIRST MEETING OF THE NEW "INTERNATIONAL COORDINATING COMMITTEE ON AFGHAN NARCOTICS MATTERS" HIS GOVERNMENT IS NOW ORGANIZING. MAROOFI REPLIED THAT ONLY THE UN AND THE US WERE BEING ASKED. STRESSING THE VALUE OF A MULTILATERAL APPROACH TO THIS INTERNATIONAL PROBLEM (PARA B, REFTEL A), THE EMBASSY OFFICER SUGGESTED THAT THE GOA CONSIDER A BROADER PARTICIPATION. MAROOFI REPLIED THAT HIS GOVERNMENT DID NOT WANT TO BEGIN WITH A LARGE, UNWIELDY BODY -- AND OPINED THAT THE AMERICANS COULD CONVEY THE VIEWS OF "THEIR FRIENDS." THE EMBASSY OFFICER INFORMED MAROOFI THAT THE U.S. HAD NEITHER SOUGHT NOR RECEIVED ANY AUTHORITY TO ACT FOR OTHER STATES IN THIS MATTER -- AND OBSERVED THAT THERE WERE VARYING BILATERAL INTERESTS INVOLVED. MAROOFI INFORMED THE EMBASSY OFFICER "CONFIDENTIALLY" THAT UNTIL THAT DATE ONLY THE USG HAD APPROACHED THE AFGHAN GOVERNMENT CONCERNING THE NARCOTICS PROBLEM; HE STATED FLATLY THAT NO OTHER GOVERNMENT HAD MADE ANY BILATERAL APPROACH, "EVEN THOUGH SOME EUROPEAN COUNTRIES MIGHT NOW BE THE DESTINATION OF SOME OF THE TRAFFIC." MAROOFI WENT ON TO SUGGEST THAT THE INITIAL MEETINGS BE RESTRICTED TO AFGHAN, UN AND US PARTICIPATION -- AND THE QUESTION

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PAGE 03 KABUL 04171 01 OF 02 150403Z

OF BROADENED PARTICIPATION "COULD THEN BE LOOKED INTO LATER." THE EMBASSY OFFICER REPEATED THE U.S. POSITION AND DEPARTED.

3. ON JUNE 12, AN EMBASSY OFFICER DISCUSSED THE PARTICIPATION QUESTION WITH ROBERT A. BORTHWICK, RESIDENT REPRESENTATIVE OF THE UN DEVELOPMENT PROGRAM, WHO HAD INITIALLY EXPRESSED CONCERN TO THE AMBASSADOR OVER THIS ISSUE (REFTEL A). BORTHWICK APPEARED TO BE SATISFIED WITH THE U.S. POSITION, AND SAID THAT HE PLANNED TO STRESS TO MAROOFI THE UN SIDE'S STRONG DESIRE THAT PARTICIPATION BE BROADENED, USING AS EXAMPLES THE SPECIAL BILATERAL INTERESTS OF IRAN, THE MAIN CONSUMER OF ILLEGAL AFGHAN OPIUM, AND SWEDEN, WHICH HAD MADE LARGE CONTRIBUTIONS THROUGH UNFIDAC FOR NARCOTICS CONTROL IN THIS REGION. HE STATED THAT HE MIGHT HAVE TO RECONSIDER THE NATURE OF UN PARTICIPATION IN THE MEETING IF THE GOA WOULD

NOT BECOME MORE FORTHCOMING ON THIS ISSUE.  
BORTHWICK PROMISED TO KEEP THE EMBASSY INFORMED  
OF THE RESULTS OF HIS EFFORTS.

4. LATER ON JUNE 12, A BRITISH EMBASSY OFFICIAL  
CALLED ON EMBASSY OFFICERS TO DISCUSS THE PRESEN-  
TATION HE INTENDED TO MAKE SHORTLY TO MAROOFI  
CONCERNING LONDON'S WILLINGNESS TO FUND A BROAD  
SURVEY OF THE NARCOTICS SITUATION IN AFGHANISTAN  
(REFTEL B). THE BRITISH OFFICER WAS SURPRISED  
WHEN INFORMED OF MAROOFI'S CLAIM THAT NO OTHER  
STAE HAD MADE ANY BILATERAL APPROACH TO THE  
AFGHANS ON NARCOTICS; HE STATED THAT THE BRITISH  
HAD INDEED RAISED THE ISSUE, BOTH IN KABUL AND  
IN GENEVA. THE BRITISH OFFICER WAS ALSO SUR-  
PRISED TO LEARN FOR THE FIRST TIME ABOUT THE  
NEW COMMITTEE; HE OPINED THAT HIS GOVERNMENT  
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PAGE 04 KABUL 04171 01 OF 02 150403Z

WOULD PROBABLY WANT TO PARTICIPATE IN ITS OWN  
BEHALF, AND WOULD SO INFORM THE AFGHANS.

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PAGE 01 KABUL 04171 02 OF 02 150402Z  
ACTION NEA-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00  
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FM AMEMBASSY KABUL  
TO SECSTATE WASHDC IMMEDIATE 3144  
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AMEMBASSY BONN PRIORITY  
AMEMBASSY COPENHAGEN PRIORITY  
US MISSION GENEVA PRIORITY 517  
AMEMBASSY ISLAMABAD PRIORITY  
AMEMBASSY LONDON PRIORITY  
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AMEMBASSY PARIS PRIORITY  
AMEMBASSY STOCKHOLM PRIORITY  
AMEMBASSY TEHRAN PRIORITY

C O N F I D E N T I A L SECTION 2 OF 2 KABUL 4171

NEA/PAB PLS PASS TO AMBASSADOR ELIOT

5. COMMENT: ALTHOUGH THE RECENT RAISING OF THIS ISSUE MIGHT CAUSE THE AFGHANS SOME ORGANIZATIONAL PROBLEMS AT THIS STAGE OF THEIR PREPARATIONS, THE EMBASSY CONTINUES TO ELIEVE THAT BROADER, MULTILATERAL PARTICIPATION IN THE COMMITTEE IS BOTH NECESSARY (BECAUSE WE CANNOT ARROGATE THE REPRESENTATION OF OTHERS' INTERESTS) AND DESIRABLE (BECAUSE IT WOULD INCREASE INTERNATIONAL PRESSURE ON THE AFGHANS, A GOAL THE DEPARTMENT SET IN REFTEL C).

6. RECOMMENDATION: IN THIS CONNECTION, THE EMBASSY BELIEVES IT WOULD BE WORTHWHILE TO  
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PAGE 02 KABUL 04171 02 OF 02 150402Z

CONTINUE OUR EFFORTS TO ELICIT SOME EXPRESSION OF INTEREST FROM THE SOVIETS. IF THE AFGHANS WERE TO RECEIVE A DEMARCHE FROM THE OTHER MAJOR CONTRIBUTOR OF ASSISTANCE TO THEIR COUNTRY, IT MIGHT HELP UNDERSCORE OUR OWN EFFORTS. IN ORDER TOMOST EFFECTIVELY ATTRACT SOVIET ATTENTION ON A DECISION-MAKING LEVEL, THE EMBASSY RECOMMENDS THAT THE SECRETARY INCLUDE THIS ITEM IN THE AGENDA FOR HIS NEXT MEETING WITH AMBASSADOR DOBRYNIN, USING THE ARGUMENTS CONTAINED IN PARAGRAPH 13, REFTEL C.  
WOODWARD

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**To:** STATE  
**Type:** TE  
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